Summary of evidence received throughout the review

Theme	Evidence Received

There are a number of key Acts and strategies that attempt to increase affordable warmth by addressing the energy efficiency of housing, fuel costs, and household income, including:

- HECA (Home Energy Conservation Act 1995)
- The Warm Homes and Energy Conservation Act 2000, supported by the UK Fuel Poverty Strategy 2001 an end to fuel poverty for all households by 2012 (Wales 2018)
- Decent Homes Standard aimed to ensure all housing was warm, weatherproof and has reasonably modern facilities. The thermal comfort criterion requires properties to have effective insulation and effective heating.
- EU 20 20 2020 package January 2008 need to increase the proportion of all final energy consumption derived from renewable resources to 20% by 2020
- The Climate Change Act 2008 emission reduction targets for 2020 (reduction of 34% in greenhouse gas emissions) and for 2050 (reduction of 80% in greenhouse gas emissions)

In response to these policies there have been several schemes and funding streams to tackle fuel poverty and increase energy efficiency in housing, including:

- Warm Zone (2000 2004)
- Warmfront
- Carbon Emissions Reduction Target (CERT)
- Community Energy Savings Project (CESP)
- Winter Fuel payment
- Cold weather payment
- Warm Homes Healthy People Fund (local scheme)
- HotSpots; Fire Brigade; CAB; voluntary initiatives (local schemes)

In December 2010 the Committee on Climate Change produced the 4th Carbon Budget which recognised that there will be significantly more households in fuel poverty in 2020 than had previously been envisaged. In addition to this, in March 2012 Professor John Hills published "Getting the Measure of Fuel Poverty", in which he concluded "that fuel poverty is a major social problem, causing considerable hardship and negative health impacts, as well as impeding efforts to reduce carbon emissions"

The Homes Energy Conservation Action (2012) sets out requirements for Local Authorities to report the measures taken to improve energy efficiency.

Theme	Evidence Received
Link to Health	Living in cold conditions is linked to: High blood pressure Increased risk of heart attacks Increased risk of strokes Triggering asthma attacks Worsening bronchitis Aggravating arthritis Triggering depression, dementia and social inclusion Increased risk of CO poisoning Impaired mental health and social isolation Increased risk of CO poisoning Impaired mental health and social isolation Increased risk of CO poisoning Impaired mental health and social isolation Increased demand on GP surgeries, hospitals and other health services Increased demand on GP surgeries, hospitals and other health services Increased demand on social care If the temperature is below 16 degrees it increases respiratory problems, below 12 degrees it increases circulatory problems, and below 6 degrees there is a risk of hypothermia (Royal Society of Public Health). There are over 60,000 cold related deaths throughout the year in the UK, with approximately 40,000 of these occurring in the winter months between December and March. For every degree below the winter average there are 8,000 extra deaths in England and Wales. Over half of the excess winter deaths are from cardiovascular disease and a third from respiratory disease (Royal Society of Public Health) The Local Excess Winter Deaths Index shows that in Stockton-on-Tees there are 15% more deaths during the winter months, 70 Excess Winter Deaths in countries with colder winters. From April 2013 Local Authorities will be responsible for strategies to reduce Seasonal Excess Deaths (SEDs) within their populations, and a Stockton-on-Tees Seasonal Health & Wellbeing Strategy is being developed. It will be important to understand the link between the work of the Select Committee and the Seasonal Health & Wellbeing Strategy to ensure

Theme	Evidence Received			
	actions are comp	lementary to achieving afford	dable warmth in Stocktor	n.
Fuel Poverty Rates	stated that there has some of the on-Tees there we The significant in a negative imparbelieved that in report, with 24% When examining West to 32.1% in	were four million households highest rates of fuel poverty ere 14,252 fuel poor households creases in fuel costs and red of the percentages report to the percentages report for households in fuel poverty the percentage of fuel poverty areas of Newtown (DECC 2)	in fuel poverty in Englar in England, with 21.2% olds in 2010, 18.1% of all luced levels of income, of ted in 2010, in line with ough is likely to be at one of the control of the borosty.	ne Department for Energy and Climate Change (DECC) and, 18.3% of the population. The North East of England of households judged to be in fuel poverty. In Stockton-II households in the Borough. due to the economic downturn, are expected to have had h national trends. When considering these issues, it is or near the regional average from DECC's Fuel Poverty ugh, the percentages vary from 3.8% in Ingleby Barwick ouseholds in the fuel poverty will continue to rise.
		England	UK	
	2009	4.0m	5.5m	
	2011	4.4m	6.3m	
	2016	6.2m	9.1m	
	(Consumer Focu	s)	I	
Housing Stock and Energy Efficiency	addition, the Clin of base year lev	nate Change Act 2008 places	s a legally binding target e) by 2050. In 2009 37	rgy efficient homes and the reduction in fuel poverty. In t on the UK to cut its greenhouse gas emissions by 80% 7% of UK emissions were produced from powering and

Theme	Evidence Received
	There are 83,130 registered domestic properties in the Borough and of these: • 69.4% are owner occupier (private) • 21.5% are affordable social rent (Tristar/Vela Homes + other registered providers) • 9.1% are private rented (Strategic Housing Market Assessment 2012) 77% of the housing stock was built post 1945, compared to 58% of housing nationally. The housing stock contains more semi-detached houses and bungalows that nationally, but fewer terraced houses, detached houses, and flats. The Stockton BC property and energy efficiency database (UNO) shows that 46,202 properties are cavity wall build properties and 7,979
	are solid wall/non-traditional build. The UNO database is not comprehensive however and does not hold information on the wall type of the other28,949 properties.
	The 2004 Decent Homes Standard states that a decent home meets the following four criteria: a) It meets the current minimum statutory standard for housing b) It is in a reasonable state of repair c) It has reasonably modern facilities d) It provides a reasonable degree of thermal comfort
	There are currently 10,700 private sector households in the borough that do not meet the standard. The majority of private sector homes that do not meet the decency standard have Category 1 hazards and the primary hazard failures in the Borough are excess cold (47%), falls on the level (22%) and falls on stairs (18%).
	The cost to remedy all category 1 hazards in Stockton-on-Tees is estimated at £16million. The cost to make homes meet the Decent Homes Standard using a basic repair approach is £42million, while to carry out comprehensive repairs and improvements to all private households in the borough is £68 million. The table below notes the number of households that fail on excess cold, the cost to the NHS to treat the conditions of those living in excess cold, and how much it would cost to bring the homes up to the standard. The table highlights that investing just over £1million to deal with excess cold within a property will save the NHS £2,53million, with payback in under 4 months.

Theme	Evidence Received					
	Excess Cold					
	Hazard	Class of harm	Dwellings affected	Cost to NHS	Cost of works	
	Excess Cold	Extreme	66	£3,300,000	£329,538	
		Severe	10	£200,000	£49,930	
		Serious	45	£67,500	£224,685	
		Moderate	89	£8,900	£444,377	
	Total		210	£3,576,400	£1,048,530	
	Payback period (years)	0.3	1	L	L	
		ing Conditions Surv	•			
						with older dwellings, the private rented gy efficient with lower SAP ratings.

Theme	Evidence Received
	Nine Registered Providers (who are responsible for the maintenance and improvement of social housing across the Borough) responded to request for information on their housing stock, and no category 1 hazards failures were reported. Registered Providers have greater access to investment to maintain and improve their stock than do owner occupiers and private rented sector landlords. Average SAP ratings varied from 60 to 86, however Tristar/Vela homes noted that they have 1044 properties with SAP ratings 60 or below. Tristar/Vela homes are currently in year two of a three year investment programme and it is expected that improvements will improve the SAP ratings for these properties.
	The Councils Uno database currently shows that average SAP rating for the Borough is 61.55, which is above the nation average of 51.6, the North East average of 56.8, and an improvement on the Borough's SAP rating of 59 in 2009 and 48 in 2001. The average running cost for the Borough was £1,285£/per year and average CO ₂ emissions was 5,408 kg/year 2012
	Between 2004 and 2009 there was a large increase in the number of houses in the North East with cavity wall insulation (rising from 43% to 70%) and loft insulation (rising from 39% to 60%) (Annual Report on Fuel Poverty Statistics 2011 – DECC) and this helped to reduce the level of fuel poverty in the area. In Stockton Borough some of the highest incidents of fuel poverty occur in areas of 'hard to treat' housing with low SAP ratings, and it is these properties that have not benefited from previous insulation programmes as they are largely solid wall properties which are expensive to insulate.
Fuel Energy Costs	Between 2009 and 2011 there was an increase in the price of domestic electricity of 23% and 28% for domestic gas. The DECC has estimated that between 2011 and 2016 domestic electricity prices will increase by 18% and gas by 28%. The reasons given for this increase is a combination of fossil fuel prices, the cost of transmission and distribution, and costs associated with government policies. (DECC Energy Use Statistics and Trends). Gas supply is limited and the long term trend for oil prices is that they will increase, predicted to double by 2020 (DECC). The EU target for use of renewables is 35% by 2020. The UK negotiated target is 15% by 2020 for renewable electricity and heat. The Government has introduced incentives for the installation of renewable energy technologies onto both domestic and commercial buildings, such as the Feed in Tariff for example photovoltaic electricity panels, and the Renewable Heat Incentive for example solar hot water and heat pumps, however these remain costly to install on a retrofit basis, and now only qualify if other energy efficiency measures are also present or installed.
	Ensuring that a household is on the best deal for their needs can reduce their costs for fuel; however the cheapest deals for

Theme	Evidence Received			
	fuel are often online and paid via direct debit. This can cause a barrier for those on low incomes as they may not have access to the internet and/or do not have a bank account/unable to use direct debit. While prepayment meters and quarterly bills can be easier for those on low incomes to budget for, these payment methods cost more. Professor Hills acknowledged that the 'poor may be paying more' in his review of fuel poverty, and that this is one consideration of the Poverty Premium. The below table shows the average cost of fuel by different payment methods.			
	Average dual fuel energy	/ costs		
	Online direct debit Direct debit Pre pay Quarterly pay Source: Consumer Focu	£1096 per year £1185 £1,266 £1,284 s	+ £89 + £170 + £188	
	of those registered and I a significant number of h allows smaller energy of does not necessarily gua researching and switchin	nolding an auction for election for elections and auction for elections and all the companies to compete arantee the lowest posing supplier on an indiv	et the best deal for their fuel needs by a host organisation negotiating on energy companies to bid for the collective's business. It is believed that on one group will drive down the cost offered by energy companies biddifor business and increase their market share. However, collective swisible price in the market for a household that could be found by a house idual basis. Also, collective switching is not currently an option for thost tomers are unlikely to benefit.	offering ng and ritching eholder
Household Income	proportion of that incomincome at £20,800 and Borough is 27.7% which	e on energy than thos in the Borough 52% ea is above the national	mium is household income. Households with lower incomes spend a e on higher incomes. In 2009 the North East had the lowest average arn below £15,000, compared to 37% in England. Also, benefit take up average of 17% (The DECC Annual Report 2011). The below tables sloome and regional average SAP rating:	annual in the

Theme	Evidence Received				
	Average annual income, fuel pove				
	Region	Average annual income (£)	Average Fuel Poverty ratio	Average SAP rating	
	East Midlands	23,700	0.08	50.6	
	South West	26,200	0.07	51.3	
	West Midlands	24,200	0.09	51.4	
	East of England	27,700	0.07	52.7	
	South East	29,200	0.06	53.3	
	North West	23,100	0.08	53.9	
	Yorkshire and The Humber	23,000	0.08	54.2	
	London	30,500	0.06	55.1	
	North East	20,800	0.08	56.8	
	 the percentage of their income specified to. In 2009/10: Income Support and Employer were not claiming up to £2. Pension Credit take-up vo £2.80 billion. Housing Benefit take-up were council Tax Benefit take-up 	ovent on energy. However, over the common tenergy. However, our properties of the common tenergy. However, over the come-based of the component of	wever, individuals are rt Allowance take-up - 68% and up to 84%, up to 1.14 millio 2% to 69% and up to	e often not award was 77% to 89% 1.58 million pend on people not claid 3.20m people we	nolds income and thereby reduced e of or take up the benefits which %, therefore up to 620,000 people sioners were not claiming up to iming up to £3.10 billion. ere not claiming up to £2.42 billion. eent and 67 % up to 610 ,000 not
					crease in people seeking fuel debt since decreased with 577 seeking

Evidence Received
advice in 2010/11 and 494 in 2011/12. SDAIS attributed this decrease to the preventative work and training that they carry out.
Warm Zone and Comfort Zone SBC was one of the five pilot Zones for Warm Zone, an initiative that was designed to reduce fuel poverty on a local area basis as well as improve energy efficiency, ran from 2001 to 2004, and was part-sponsored by the government. The measures provided were loft insulation, cavity wall insulation, and boiler upgrades. An average of £485 was spent for every household assisted in the borough. Approximately 15,000 properties benefited from the measures which led to an estimated 3800 households being removed from fuel poverty during this period. At the end of Warm Zone the activities were transferred to Comfort Zone which is embedded in SBC's general activities. Comfort Zone now provides a reduced level of activity with a smaller budget of £15,000 from the Primary Care Trust to assist families in fuel poverty with heating their homes. In 2009/10 nine households received help via comfort zone at a total cost of £5,000 and in 2010/11 ten families received help at a total cost of £10,000. Carbon Emissions Reduction Target (CERT) The Carbon Emissions Reduction Target is a national obligation placed on energy suppliers by the Government to encourage the take up of insulations measures and low energy lighting, and the scheme is due to end in December 2012. The Council and Tristar/Vela Homes have worked in partnership with Go Warm to deliver CERT by installing free cavity wall and loft insulation to households entitled to specific benefits, and subsidised measures for those who are able to pay. From 2008 to 2010, over 4,800 installations have taken place in the Borough, with 3,431 of these in private sector housing and 1,391 in Council housing (pre-stock transfer)

Theme	Evidence Received
	This is a Government funded scheme, which is also due to end in December 2012, administered via Energy Action Grants Agency (EAGA – now Carillion) providing a package of energy efficiency advice and improvements a value of £3,500 including boiler replacements, insulation, and draught-proofing measures. The scheme has specific eligibility criteria including being on particular income-related benefits and living in an owner-occupied or private rent property that has a poor SAP rating.
	In 2009/10 £2.05m was spent and 580 boilers were replaced, 72 cavity walls were insulated and a further 128 insulation and draught-proofing measures were installed in Stockton on Tees.
	Community Energy Savings Programme/Go Warm CESP
	The Community Energy Saving Programme (CESP) is a government initiative that targets low income areas, as identified by the Income Domain of the Indices of Multiple Deprivation. To qualify projects must be focused on providing a bespoke package of energy efficient measures tailored to the needs of individual properties. This "whole house" approach is hoped to optimize opportunities for energy savings, thereby making a significant contribution to tackling fuel poverty in the poorest communities.
	During the review the Committee visited Parkfield to see the developments taking place as part of Go Warm CESP, a partnership between SBC and Go Warm to deliver a £6m CESP project. The project offers a package of energy efficiency measures free of charge to households in Parkfield/Town Centre, Mill Lane/Newtown and Thornaby areas. The project was carried out between December 2011 and October 2012.
	The project was carried out in three phases - Phase One: Parkfield/Town Centre, Phase Two: Mill Lane/Newtown, Phase Three: Thornaby – and offered a package of measures, depending on the property, including: • External wall insulation • Cavity wall insulation • New heating systems • Boiler replacements • Heating controls • Fuel switching

Theme	Evidence Received
	Energy Efficiency Advice Benefits Advice
	The project was marketed in each area, and an assessor called at each property to make an appointment to assess and survey the house. If the resident was not at home when the assessor called a card was left with details of how to make an appointment, and the assessor called again at a later date. Residents were also able to visit Go Warm at their office in Stockton Town Centre. The assessment of each property informed the energy efficiency measures that were needed. To qualify at least two measures needed to be installed in each property for Go Warm to receive the funding, and these would be carried out simultaneously. The works carried out were guaranteed for 25 years.
	Go Warm CESP had also contacted private landlords in the areas to inform them of the project and carried out the same assessment and survey as for an owner occupied property. Work was carried out once landlords had given permission, and the guarantees for the work were sent to the landlord. As with owner occupied properties, private landlords did not have to pay for, or make a contribution towards, the measures carried out on their properties.
	So far 497 properties benefitted from the project in the 6 targeted LSOAs. It is believed that this is the largest private-sector targeted CESP scheme in the country.
	The energy efficiency measures installed aim to increase the warmth of each property and to make them cheaper to heat. It is estimated that the measures will save a household up to £775 a year on their fuel bill and reduce their carbon emissions by as much as two tonnes a year. The scheme should remove many households from fuel poverty, and also result in significant health improvement outcomes for those participating. Other benefits of the scheme are believed to be improving the aesthetics of the areas and adding value to properties in the long term.
	Warm Homes Healthy People (WHHP)
	In December 2011 SBC was successful in a Department of Health funding bid to provide an affordable warmth scheme. The project was launched in February 2012 and ran for eight weeks. The scheme aimed to both enhance and draw together existing initiatives in the borough, and was delivered through a partnership approach with the following organisations:

Evidence Received
 Age UK Teesside Broadacres – Home Improvements Agency Cleveland Fire Brigade GoWarm Five Lamps Stockton and District Advice and Information Service Stockton Service Navigation Project Tees Valley Community Foundation Telecare Services
The project was available to all residents that met the following eligibility criteria: Over 75 Elderly and live alone Have a disability Have a medical condition made worse by cold weather Are fuel poor (with medical issues or disabilities)
A referral 'hub' provided a route to the range of interventions listed above, with individuals receiving a tailored package of measures, and approximately one third of the people contacting the project received more than one measure. 760 measures were delivered in total including:
 31 people had boiler repaired/serviced to ensure efficient working 6 people received replacement boilers. 33 people requested help with fuel debt or with fuel switching, 8 people helped to switch supplier - £238.00 average saving. 80 people were given full benefit entitlement checks and household incomes were boosted by £129,749 in unclaimed benefits. 137 people signed up to regular exercise and social events run by Age UK Teesside

Theme	Evidence Received
	 22 falls prevention measures were installed – eg grab rails etc. 60 people attended a Fuel Poverty and Health training course run by National Energy Action, including front line care staff who were able to disseminate the information to those they worked with 57 households received help from the Fire brigade including: 4 households received emergency heating etc 19 replacement electric blankets 34 carbon monoxide monitors 391 clients were contacted by Broadacres and given Slips, Trips and Falls advice
	The project will run again locally in winter 2012/13, this time with funding from NHS Stockton and aims to develop a database to refine the working of the hub and referral process, continue to refine the UNO housing database to enhance its use as a targeting tool, and encourage development of a data sharing protocol across organisations. The Department of Health has just announced a new round of funding and a bid will be submitted by 5 October 2012 for additional resources.
	Stockton and District Advice and Information Service (SDAIS)
	As well as working in partnership with SBC on the WHHP project, and carrying out individual benefit checks for people who contact the service, SDAIS also carries out preventative work:
	 Horizons Money Advice Centre Services The Centre is situated underneath the former Swallow Hotel site and provides debt and money advice by drop in and appointment. The Centre helps individuals with grant applications and there is computer access for comparing energy suppliers.
	 Training and information SDAIS has carried out Financial Capability Training to 3,296 people in 1:1 sessions, 1,717 people through group sessions, and 2,718 to front line staff. The training covers comparing energy costs and switching, energy grants, debt and budgeting.
	Big energy week

Theme	Evidence Received
	This was a multi-agency event held week commencing 20 January 2012, with SBC, Tristar, Credit Union, 5 Lamps and Npower involvement. The event aimed to give energy saving advice, and advice on switching fuel suppliers. Several Registered Providers were carrying out improvements to their stock to ensure they were energy efficient:
	 Accent North East were investing over £1million into measures such as energy efficiency windows and heating systems upgrades Endeavour have replaced back boilers with combi boiler and have worked with Go Warm Parkfield scheme. Habinteg were looking to 'top up' loft insulation in their Stockton and Yarm properties, and renew Night Storage Heaters in Stockton for more efficient models Hanover have approved an additional programme of improvements to their Norton estate, investing over £600k which includes window replacements and external cladding. Tristar/Vela Homes plan to spend approximately £11.4million on improvements to their stock in Stockton which
	include: Loft insulation Cavity wall insulation Draft proofing Alternative wall insulation e.g. external cladding Replacing boilers with new "A" rated condensing boilers Reflective radiator panels Hot water tank jackets
	 Tristar/Vela homes are developing an Affordable Warmth Strategy which is currently at draft stage. Renewable technologies will be considered for properties dependent on the property and resident's lifestyle Tristar/Vela Homes also provides debt and benefits advice, advice on energy tariffs, and signposting for training, advice and funding.

Theme	Evidence Received
Green Deal & Energy Company Obligations (ECO)	As noted previously CERT and CESP funding will end in 2012, and is being replaced with Green Deal and ECO. Green Deal will provide the upfront capital costs for measures to improve energy efficiency of a property, which will then be paid back via a charge to the electricity bill. The charge attached to the bill must be less than the expected savings from the measures installed (The 'Golden Rule'). As the charge is attached to the electricity bill for the property and not the owners or tenants, if they move the charge is passed on to the next owner/tenant. For rental properties both the landlord and tenant must agree to the Green Deal measures being installed. ECO will provide support to the Green Deal, and places obligations on energy companies to facilitate the installation of energy efficiency measures where Green Deal finance alone is not enough. The Council will be seeking to attract funding under ECO
	to areas of deprivation, fuel poverty, and hard-to-treat homes, to continue with CESP-type whole house measures